

CABINET FOR HEALTH SERVICES
DEPARTMENT FOR MEDICAID SERVICES
FRANKFORT, KY 40601

MS-264 Report Supplement

CHARACTERISTICS OF MEDICAID BENEFICIARIES
January 2001

This report is a supplement to the MS-264, MEDICAID SERVICES IN KENTUCKY, for recipients *eligible* for Title XIX, Medicaid. Such eligible recipients are displayed in this report by age group, race, sex, and status (adult or child) for each eligibility category. The Aid to Families with Dependent Children (AFDC) and MA Families with Dependent Children (MAC) categories are displayed by specific eligibility criteria , i.e., Basic; Death, Absence, or Incapacity of Parent; Unemployment, Foster Care, etc. Children's ages are shown for each year rather than by groups. For convenience the definition of the eligibility categories are repeated in this cover as follows.

Eligibility Criteria: Persons receiving a money payment for subsistence needs are automatically eligible for Medicaid and are designated as Categorically Needy. Such persons are AFDC children/adults and SSI/SS aged, blind, and disabled recipients. Qualified Medicare Beneficiaries (QMBs) not previously eligible for Medicaid are designated as Other Needy. Other eligible persons are designated as Medically Needy.

Categorically Needy Eligibles: Money payment programs are Supplemental Security Income (SSI), State Supplementation (SS), Aid to Families with Dependent Children (AFDC), and AFDC-Foster Care. SSI is administered by the U.S. Social Security Administration. AFDC and SS are administered by the Kentucky Department for Social Insurance. AFDC-Foster Care is administered by the Kentucky Department for Social Services.

Aid to Aged, Blind, and Disabled (ABD); Supplemental Security Income (SSI); and State Supplementation to ABD (SS): Title I of the Social Security Act established subsistence payments to the aged that was implemented August 1936 with federal/state funding. Aid to Blind and Aid to Permanently and Totally Disabled were established under SSA and implemented in Kentucky in December 1942 and September 1956, respectively. Subsequently, SSA combined AABD into one program under Title XVI. The 1972 Social Security Amendments mandated the Social Security Administration to assume the Title XVI, Aid to Aged Blind, or Disabled. This program as implemented by SSA in January 1974 is known as Supplemental Security Income (SSI) and is supported by all federal monies. The law also mandated states to supplement from all state monies any difference between a SSI payment and the prior AABD payment for persons who were receiving Title XVI on December 31, 1973; hence, "State Supplementation." In Kentucky State Supplementation is directed primarily to aged, blind, or disabled persons residing in personal care homes, family care homes, or persons needing a "caretaker" in their own homes to prevent institutionalization.

Aid to Families with Dependent Children (AFDC): Established under Title IV-A of the Social Security Act of 1936, the AFDC federal/state funded money payment program provides for the basic subsistence needs of children who are deprived of parental support or care due to death, continued absence, physical or mental incapacity of parent, and (at state's option and/or fiscal capability) unemployment of parent. In addition, assistance is available for eligible children needing placement in foster care upon judicial finding that the home is not conducive to the child's well-being until such time as the home setting is improved and the child can be returned. On October 1, 1942, Kentucky implemented AFDC for children deprived due to death, absence, or incapacity of parents and on February 1, 1964, expanded the program to include Foster Care. The money payment unemployed parents (father) segment (AFDC-UP) was in effect in Kentucky from July 1975 through July 1977. Subsequent amendments designated selected groups as categorically needy and consequently eligible for Medicaid. such groups are: (1) AFDC cases with money payments discontinued due to increased earnings retain Medicaid eligibility for four months--implemented May 1974; (2) AFDC recipients eligible for less than \$10 but due to OBRA 1998 do not receive payment--implemented February 1982; (3) children eligible for foster care or adoption assistance under title IV-E of the Adoption Assistance and Child Welfare Act of 1980--implemented July 1982; and (4) recipients with AFDC suspended for one month but retaining Medicaid eligibility--implemented October 1984.

Medically Needy Eligibles: Under Title XIX the 1965 amendments allowed for expansion of the program to persons other than the aged who were not in receipt of money payments for subsistence needs, i.e., *medically needy only* persons. Eligibility criteria parallel the categorically needy except for income. As implemented in July 1966 (the effective date of the amendment), Kentucky's Medically Only Program extended coverage beyond the basic categorical groups of aged, blind, and disabled and families with dependent children deprived due to death, absence, or incapacity of parent to the medically indigent families with children of unemployed parents and also for the "unborn" child, two segments not receiving money payments in Kentucky.

Effective April 1973 eligibility policy was implemented to discontinue MA only cases with no on-going medical needs, thereby eliminating the administrative burden of eligibility caseloads prior to medical necessity. Eligibility for cases with continuing medical needs determined quarterly as excess income is "spent down" to required level.

Effective July 1973 federal regulations restricted the definition of unemployment to specified time-related labor market attachments. Concurrent with this action, Kentucky elected to cover persons meeting the eligibility criteria for special groups of children and thereby retained coverage for "children only in families with unemployed parent(s)" with a less restrictive work history. This segment was discontinued October 1, 1981, for cost containment purposes. In February 1974 the Medical Only Program was expanded to cover a special group of children who are patients in psychiatric hospitals.

The Deficit Reduction Act of 1984 (DEFRA) requires that children in intact families (deprivation factor not required) who were born after September 30, 1983, and have not reached age 5 will be eligible for Medicaid if the income and resource standard for AFDC is met, *not eligible for AFDC money payment*. Medicaid coverage for such children was implemented October 1984. In January 1985 Kentucky voluntarily extended this coverage to such children meeting the higher Medicaid standard. In January 1985 Kentucky also extended coverage to include pregnant women in intact families with the above resource limits. In July 1987 Kentucky extended coverage to children in MAC Intact Families to age 18.

Effective June 1987 recipients in long-term care for 30 full consecutive days and income not to exceed 300% of the SSI standard were designated as categorically needy recipients, thereby not requiring spend-down eligibility criteria.

The Omnibus Budget Reconciliation Act of 1986 (OBRA) provided for an optional (categorical) program to cover pregnant women and children in intact families with income below the poverty level and meeting required resource standards. Effective October 1987 Kentucky implemented the program covering pregnant women and children up to age 1 with income below 125% of poverty. Effective April 1, 1990, in accordance with OBRA of 1989, Kentucky began covering pregnant women and children up to age 6 with incomes below 133% of the poverty level. Effective July 1, 1990, Kentucky began covering pregnant women and children up to age 1 with incomes below 185% of the poverty level.

Other Needy Eligibles: The Medicare Catastrophic Care Act of 1988 mandated the coverage of Qualified Medicare Beneficiaries (QMBs) with income and resources meeting poverty related criteria. Kentucky implemented the program effective January 1989. The Act mandates that Medicare premiums, coinsurance, and deductibles are Medicare covered services for the QMB population which includes existing Medicaid eligibles with Medicare coverage and persons who become Medicaid eligible under this Act.

Any questions or comments may be directed to Ms. Pamela Perkins, Financial Management Branch, Division of Administration and Development, Department for Medicaid Services, 275 East Main Street, Frankfort, KY 40621 (Phone: (502-564-8217).

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MS-264 SUPPLEMENT
CHARACTERISTICS OF MEDICAID BENEFICIARIES
TABLE OF CONTENTS
January 2001

TABLE 1:	Grand Total of Eligible Recipients by Age Group	2
1a:	Grand Total of Eligible Recipients by Age and Race (white)	5
1b:	Grand Total of Eligible Recipients by Age and Race (non-white)	8
1c:	Grand Total of Eligible Recipients by Age and Race (male)	11
1d:	Grand Total of Eligible Recipients by Age and Race (female)	14
TABLE 2:	Aged, Blind, and Disabled by Age Group (Receives SSI and/or State Supplementation).....	17
TABLE 3:	Aid to Families with Dependent Children by Age Group (Basic AFDC and Foster Care).....	20
3a:	AFDC Recipients by Age Group and Race (white)	23
3b:	AFDC Recipients by Age Group and Race (non-white)	26
3c:	AFDC Recipients by Age Group and Sex (male)	29
3d:	AFDC Recipients by Age Group and Sex (female)	32
3e:	AFDC Children by Age	35
TABLE 4:	Medically Needy Aged, Blind, and Disabled by Age Group	53
TABLE 5:	MA Families with Dependent Children (MAC) Recipients by Age Group	56
5a:	MAC Recipients by Age Group and Race (white)	59
5b:	MAC Recipients by Age Group and Race (non-white)	62
5c:	MAC Recipients by Age Group and Sex (male)	65
5d:	MAC Recipients by Age Group and Sex (female)	68
5e:	MAC Children by Age	71
TABLE 5.1:	MAC Recipients with Basic Criteria of Death, Absence, or Incapacity by Age Group	74
TABLE 5.2:	MAC Recipients with Unemployment Criteria by Age Group	80
5.2a:	MAC Children with Unemployed Parents by Age	83
TABLE 5.3:	MAC Children in Foster Care by Age	86
TABLE 5.4:	MAC Children from AFDC Families by Age	89
TABLE 5.5:	MAC Recipients in Intact Families by Age Group	92
5.5a:	MAC Children in Intact Families by Age	95
TABLE 5.6:	MAC Recipients under Poverty Level by Age Group	98
5.6a:	MAC Children under Poverty Level by Age	101
TABLE 6:	Aged and Other (Blind & Disabled) by Age Group	104

COUNTY	TOTAL RECIPIENTS	AGE OF RECIPIENTS												85 AND OVER	UNKNOWN
		UNDER 1/ 15	1/ 15-17	1/ 18-20	21-24	25-34	35-44	45-54	55-64	65-74	75-84				
STATE TOTAL	61,107	40,140	5,343	2,711	2,810	3,839	1,960	692	485	1,068	1,066	752	1.2	241	.4
PERCENT	100.0	65.7	8.7	4.4	4.6	6.3	3.2	1.1	.8	1.7	1.7				
GUARDIANSHIP CASES: CO	4	1	0	0	0	2	1	0	0	0	0	0	0	0	0
ADAIR	102	59	8	5	8	2	5	0	1	8	3	2	1	0	0
ALLEN	30	16	2	1	0	0	1	2	2	3	2	1	1	0	0
ANDERSON	53	34	3	5	1	5	0	1	1	0	2	1	1	2	3
BALLARD	66	43	6	4	0	4	1	2	0	3	15	13	3	0	0
BARREN	310	170	31	14	21	15	15	7	3	0	1	1	1	1	0
BATH	36	22	1	3	0	4	1	2	3	6	8	2	1	0	0
BELL	203	126	19	3	9	11	13	2	0	0	1	0	1	0	0
BOONE	171	141	6	2	5	13	2	0	0	0	0	0	0	0	0
BOURBON	215	150	14	5	12	9	3	0	3	2	10	6	1	0	0
BOYD	154	85	37	7	3	10	6	2	0	3	0	9	2	0	0
BOYLE	339	212	38	7	10	23	9	4	7	8	10	0	0	0	0
BRACKEN	15	13	0	0	0	0	0	1	0	0	0	0	0	0	0
BREATHITT	6	5	0	0	0	1	0	0	0	1	5	1	1	1	1
BRECKINRIDGE	121	75	11	6	3	7	7	3	1	2	2	1	2	0	0
BULLITT	38	27	1	1	0	2	0	0	2	0	0	1	0	0	0
BUTLER	8	4	1	0	0	0	2	0	0	0	0	0	0	0	0
CALDWELL	150	84	15	6	6	4	9	5	1	11	3	5	2	0	0
CALLOWAY	219	134	15	12	16	25	8	1	1	1	4	4	2	0	0
CAMPBELL	398	292	22	15	22	24	7	3	3	4	4	0	1	0	0
CARLISLE	11	7	0	1	0	0	0	0	1	1	1	3	0	0	0
CARROLL	15	9	1	0	0	0	0	0	0	0	0	1	1	0	0
CARTER	7	5	0	0	0	0	0	0	0	0	0	1	1	0	0
CASEY	14	8	0	1	0	2	0	0	0	0	1	1	1	0	0
CHRISTIAN	3,100	2,071	290	143	123	182	86	38	16	49	61	32	9		
CLARK	300	167	30	13	10	18	9	3	5	12	25	7	1	0	1
CLAY	45	26	4	3	1	1	2	1	3	1	2	0	0	0	0
CLINTON	2	2	0	0	0	0	0	0	0	0	0	0	0	0	0
CRITTENDEN	11	7	2	0	0	1	0	0	0	0	2	3	0	0	0
CUMBERLAND	60	33	11	4	0	1	2	3	1	2	3	1	1	11	6
DAVIESS	1,063	711	88	44	59	59	39	10	5	20	11	11	0	0	0
EDMONSON	12	6	4	1	0	0	0	0	0	0	0	0	0	0	0
ELLIOTT	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0

1/ INCLUDES 10, 101 AND 1,454 ADULTS (I.E., SPECIFIED RELATIVE OR SECOND PARENT IN AFDC & MAC) FOR NOTED AGE GROUPS.

COUNTY	TOTAL RECIPIENTS	UNDER 1/ 15	AGE OF RECIPIENTS										85 AND OVER	UNKNOWN
			1/ 15-17	1/ 18-20	21-24	25-34	35-44	45-54	55-64	65-74	75-84			
STATE TOTAL PERCENT	98,255 100.0	59,503 60.6	8,411 8.6	3,969 4.0	6,324 6.4	12,031 12.2	6,422 6.5	1,437 1.5	152 .2	3 .0	0 .0	0 .0	0 .0	3 .0
BASIC AFDC UNEMPLOYMENT FOSTER CARE ADOPTION	88,260 5,406 3,025 1,564	53,819 2,201 2,264 1,219	7,297 178 652 284	3,562 239 107 61	5,720 604 0 0	10,677 1,354 0 0	5,745 677 0 0	1,294 143 0 0	142 10 0 0	3 0 0 0	0 0 0 0	0 0 0 0	1 0 2 0	
ADAIR ALLEN ANDERSON BALLARD BARREN BATH BELL BOONE	386 125 105 165 747 377 1,733 419	239 88 68 92 450 227 990 275	48 25 6 12 68 46 166 28	12 2 7 7 5 19 66 14	22 4 5 16 9 18 99 26	33 2 9 22 15 41 252 51	26 4 9 15 1 19 131 18	6 1 1 1 0 7 25 4	0 0 0 0 0 0 4 3	0 0 0 0 0 0 0 0	0 0 0 0 0 0 0 0	0 0 0 0 0 0 0 0	0 0 0 0 0 0 0 0	
BOURBON BOYD BOYLE BRACKEN BREATHITT BRECKINRIDGE BULLITT BUTLER	332 1,522 355 159 794 428 370 320	215 869 215 97 517 242 239 194	16 118 35 9 89 44 38 28	11 55 15 12 24 15 14 8	29 119 21 8 28 29 16 21	47 198 45 20 77 53 37 36	12 134 22 6 50 29 21 24	1 28 2 7 9 14 4 8	1 1 0 0 0 2 1 1	0 0 0 0 0 0 0 0	0 0 0 0 0 0 0 0	0 0 0 0 0 0 0 0	0 0 0 0 0 0 0 0	
CALDWELL CALLOWAY CAMPBELL CARLISLE CARROLL CARTER CASEY CHRISTIAN	274 537 1,378 65 131 738 271 1,486	160 301 865 39 85 451 169 897	26 45 101 8 12 65 30 127	20 19 64 4 5 24 13 73	16 41 94 2 5 41 11 103	32 69 158 6 3 85 33 175	17 55 77 5 6 52 11 86	2 7 19 1 0 19 4 22	1 0 0 0 0 1 0 3	0 0 0 0 0 0 0 0	0 0 0 0 0 0 0 0	0 0 0 0 0 0 0 0	0 0 0 0 0 0 0 0	
CLARK CLAY CLINTON CRITTENDEN CUMBERLAND DAVIESS EDMONSON ELLIOTT	763 1,446 298 256 176 2,169 225 508	459 916 163 146 103 1,313 132 287	60 164 37 17 24 163 25 36	33 44 11 14 8 108 12 19	59 66 14 13 5 153 9 32	81 130 46 36 14 280 27 74	52 91 21 23 14 135 11 45	16 32 6 6 8 13 8 13	3 3 0 0 0 3 1 2	0 0 0 0 0 1 0 0	0 0 0 0 0 0 0 0	0 0 0 0 0 0 0 0	0 0 0 0 0 0 0 0	

1/ INCLUDES 19, 178 AND 2,894 ADULTS (I.E., SPECIFIED RELATIVE OR SECOND PARENT IN AFDC) FOR NOTED AGE GROUPS.

